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# MODEL CLAUSES FOR MUTUALLY AGREED TERMS ON ACCESS TO GENETIC RESOURCES AND BENEFIT SHARING

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The Permanent Senate Commission on Fundamental Issues of Biological Diversity functions as an independent, interdisciplinary expert forum, continually evaluating and presenting new scientific findings in terms of their societal and political significance. The Senate of the DFG established the Senate Commission on Fundamental Issues of Biological Diversity on 1 January 2018. The Commission advises DFG bodies, government and society on heavily debated topics relating to biodiversity (https://www.dfg.de/en/dfg\_profile/statutory\_bodies/senate/ biological \_diversity/index.html).



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### Introduction

These model clauses are designed to assist researchers planning to implement research projects with access to genetic resources when negotiating an agreement on such access with provider state authorities. In some instances, provider states do not have their own model agreement, or the one they use appears to be over-restrictive or otherwise inappropriate from the user perspective. In such cases these model clauses and their explanations shall furnish the researcher with a tool for negotiating fair and equitable terms. They can also serve as a reference if the provider state regulation requires that the partner to the access agreement must be a domestic researcher or research institution. General information regarding research projects with access to genetic resources can be found (in German language) inter alia in a paper published by the SKBV ("Erläuterungen zu Forschungs- und/oder Entwicklungsvorhaben, die Zugang zu genetischen Ressourcen und/oder zu traditionellem Wissen, das sich auf genetische Ressourcen bezieht, beinhalten", www.dfg.de/en/dfg\_profile/statutory\_bodies/senate/biological\_diversity/index.html).

These model clauses may be used as a source from which some parts may be taken but can also serve as a blueprint for a full-fledged agreement.

However, it is strongly recommended to seek the assistance of the legal department of the researcher's institution before signing such an agreement. These model clauses cannot substitute profound legal advice given by a legal department or a lawyer. Moreover, no warranty will be given regarding the content or the use of the model clauses and no liability will be assumed by the SKBV, the authors or the DFG.

Although primarily addressed to researchers, the model clauses are not written solely from the perspective of researchers. Rather, they are designed in an attempt to take the interests of both the provider and user of genetic resources into account and propose fair and equitable solutions. This is done in a spirit of building trust between the parties, trust being a very precious resource on the path to understanding, conserving and sustainably using biodiversity. It is therefore hoped that the model clauses may even be adopted by provider states as valuable reference.

Of course, an agreement must only be concluded if this is required by the provider state. The researcher will therefore first of all inquire whether the provider state has in fact passed legislation to that effect.

Provider states that have done so will normally require that both an access permit be obtained and an access agreement be concluded. The access permit is, under national law, a unilateral administrative act containing the prior informed consent (PIC) (as it is termed in international law), whilst the access agreement is a contract containing the mutually agreed terms (MAT) (as they are known in international law).

PIC and MAT in legal terminology

	unilateral	Bilateral
International terminology	Prior informed consent (PIC)	Mutually agreed terms (MAT)
National terminology	Access permit	Access agreement

In addition to the access permit, further permits are often required, such as permits for research in general, environmental impact, entrance to protected areas, export, sanitary and phytosanitary concerns, etc. The access agreement may refer to this with a view to integrating procedures, possibly as proposed in model clause 1.2/1.3.

If the researcher plans to export the accessed samples and utilize them in his/her home institutions, the provider state is likely, and entitled, to include the relevant clauses (also called material transfer agreement – MTA – in practice) in the access agreement. This is important because, due to the territoriality principle in international law, administrative acts such as the access permit cannot be enforced in a foreign country where the material is used (called the 'user country'). In contrast, due to internationally agreed rules on contract law, an access agreement can be brought before a court and enforced in foreign jurisdictions.

If the researcher is cooperating with a domestic individual or institution, the parties will conclude a research cooperation agreement that contains the details of their collaboration. This agreement must not be confused with the access agreement that is concluded between the researcher and the provider state authority (or an institution empowered to represent the latter). The access agreement should only include the essentials of cooperation that the provider state authority finds important to be laid down in a contract to which the latter is itself a party.

As an access agreement establishes rights and duties and may trigger enforcement by administrative authorities and courts, the model clauses are unavoidably framed in legal language. They should, however, also be understandable for attentive and experienced scientists. It is nevertheless recommended that a lawyer who is familiar with ABS issues should be consulted before an agreement is signed. Research institutions will need to ensure that appropriate advice is made available.

# **Opening Clause**

In an attempt to increase certainty, the provider is likely to show a preference for dealing with a person who is attached to an institution in the user country, or who acts as a representative of such an institution. The reason behind this is that it may become difficult for the provider to trace the whereabouts of an individual once she/he leaves the provider country.

It is recommended that wherever possible the recipient affiliate him- or herself to an institution and, prior to applying for an access permit, be in possession of proof that the institution will host the research and bear the responsibilities and liabilities laid out in the agreement. Both the responsible researcher and the institution for which she/he works should become parties to the contract. The involvement of the institution is expected to facilitate the implementation of the contract obligations.

In turn, the recipient should ascertain that the party acting as a provider is genuinely representing the provider state.

THIS AGREEMENT is made
BETWEEN:
[insert the names of the provider country's authority, the authorized representative and the full contact details]  ("the <b>Provider</b> ")
AND:
(1)[insert the name of the recipient institution and its representative and full contact details]
(2)
("the Recipients")
hereinafter referred to as "the <b>Parties</b> ", and
constitutes a contract.

The opening clause contains the names and contact details of the parties to the agreement. In many ABS agreements and in the following the parties are referred to as "provider" and "recipient".

# Preambular Clause

A preamble (at times referred to as a recital) can be described as a statement of facts or assumptions upon which a contract is based. It introduces what the parties have agreed in the substantive part of the agreement. It puts the agreement into context and describes the goals of the agreement. On the other hand, it does not contain any promises. It does not contain any restrictions or commitments and possesses no independent vitality as a source of rights or obligations. Parties may add other recitals if they wish, including concerning themselves, their capacity and their activities. But the preamble could also be removed entirely without altering the specific terms of the agreement. However, the preamble can be a useful tool for construing and interpreting ambiguous language of the substantive provisions of the agreement. If included, the preamble should avoid general statements but rather concretely formulate the underlying concerns and motivations, identify the issues addressed in and the actual need for an agreement as well as explain the reasons for its main provisions.

Activities involving access to genetic resources should be consistent with the provisions of the Convention on Biological Diversity, its Nagoya Protocol and other international, regional, national and sub-national jectives of the agreement. laws and policies concerning biodiversity;

The recitals proposed here put the access agreement into its legal contexts, reiterate its fundamental substantial conditions and give guidance as to the content and common ob-

States have sovereign rights over their own biological resources, and the authority to determine access to genetic resources rests with national governments;

Access to genetic resources and benefitsharing is intended to provide an incentive for the conservation and sustainable use of biodiversity:

The conditions of access and their utilization and their possible transfer should be specified:

The benefits arising from the use of genetic resources should be shared fairly and equitably with the country of origin that provided the genetic resources and with other stakeholders, as appropriate;

Access to genetic resources is subject to the prior informed consent of the party providing such genetic resources and to the establishment of mutually agreed terms;

There is a need to support research that enhances general knowledge about biodiversity and thereby contributes to the conservation and sustainable use of biodiversity;

Therefore, access to genetic resources for non-commercial research and development should be facilitated.

# Clause 1 – OBJECTIVE AND REGULATORY CONTEXT OF THE AGREEMENT

1.1 This agreement sets out the terms and Clause 1.1 sets out the general objective of

conditions that shall apply to the access and utilization of genetic resources in the project	the agreement.
titled	Clause 1.2 clarifies the relationship between
nuod	MAT and PIC, or the access agreement and
u n	the access permit in national terminology.
	The recipient should find out the practice of
	the provider state concerning the effect of ac-
1.2 This agreement includes the access per-	cess agreements. The laws of some countries
mit of the provider state.	provide that such an agreement will only be-
•	come effective upon the issuance of the ac-
Alternative:	cess permit by the competent national author-
1.2 This agreement shall become effective	ity. Whichever the case, the recipient should
only upon the issuance by the competent pro-	ensure that she/he has obtained the access
vider state authority of the access permit.	permit (or its equivalent) because it is the one
	that serves as evidence of the decision of the
(delete non-applicable paragraph)	provider to grant prior informed consent and
	of the establishment of mutually agreed terms
1.3. The recipient shall obtain additional per-	(Article 6.3 (e) NP). If notified to the ABS
mits as required by the law of the provider	Clearing-House, it shall constitute an interna-
state. These are, in particular:	tionally recognised certificate of compliance
	(Article 17.2 NP) and hence evidence that the
	genetic resource which it covers has been ac- cessed in accordance with the prior informed
	consent and that mutually agreed terms have
1.4 The provider is satisfied that these per-	been established as required by the domestic
mits will be obtained in due course.	legislation or regulatory requirements of the
Time tim be estanted in ade educes.	provider (Article 17.3 NP).
	The further paragraphs place the agreement
Alternative 1:	in context with other permits the recipient may
1.4 The provider is satisfied that these per-	have to obtain. Such other permits may con-
mits have been obtained.	cern nature conservation and environmental
	protection, general research oversight, inter-
	national trade, phytosanitary requirements,
Alternative 2:	etc. The parties can agree that the recipient
1.4 The provider institution shall provide or	must obtain them before the agreement is
obtain the following additional permits for the	signed, or that they shall be obtained later on.
recipient:	They can also agree that the provider is pre-
	pared to provide them or secure them for the
	recipient.
	Of particular importance are permits for ac-
	cess to genetic resources belonging to indig- enous communities. In such cases, and of
	course depending on the procedure estab-
	lished by domestic law, it may be necessary
	noned by domestic law, it may be necessary

to sign.

to ask a representative of such communities

# Clause 2 - DEFINITIONS

It is strongly advised that access agreements adopt the terminology of the relevant international instruments, and in particular the Convention on Biological Diversity and the Nagoya Protocol. However, it is not always the case that internationally agreed definitions exist for certain terms, such as "access" and "non-commercial"/ "commercial". Even if they do, parties may want to give the term a different meaning for the specific purpose of their agreement. In such circumstances parties should be free to create or vary the definition of the term – with the understanding, of course, that the validity of such a definition is limited to the parties' agreement. Differences between terms used in international law (such as "PIC") and corresponding terms under domestic law (such as "permit") should also be taken into account.

As used in this agreement, the following terms shall have the meaning provided below.

"Access" means collecting genetic resources from the location where they are found in situ or ex situ, or acquiring them on the market or from other places.

"Accessed genetic resources" means the genetic resources accessed on the basis of this agreement.

"Access permit" means a written authorization issued by the competent authority of a provider country that allows a person to access genetic resources under certain conditions.

"Genetic resources" means any material of plant, animal, microbial or other origin containing functional units of heredity and having actual or potential value.

"Derivative" means a naturally occurring biochemical compound resulting from the genetic expression or metabolism of biological or genetic resources, even if it does not contain functional units of heredity.

"Prior informed consent" within the meaning of Art. 6 NP means consent given by a provider state authority (competent national authority) to access genetic resources based on advance information provided by the user.

"Utilization of genetic resources" means research on and/or development of the ge-

The definition of "utilization of genetic resources" can only be understood well if its definition in Article 2 (c) NP and the definition of "biotechnology" in Article 2 (d) NP are read together. According to Article 2 (c) NP, utilization means research and development. In other words, basic and applied research and development of products or processes are implied in the term utilization. This is also indicated by the definition of biotechnology which includes the making or modifying of products and processes. The commercialization of developed products is not included in the term, however (cf. Article 5 NP).

The distinction between commercial and noncommercial purposes and their definitions needs further explanation. It is indispensable because different procedures and obligations can and should be tied to them, such as the simplification of access and the right and obligation to publish research results. One may use a substantive criterion that distinguishes between basic research and applied research/development of products. However, results from basic research (such as genes and their function) may be patented or synthesized and/or traded on the market at an early stage of research. Alternatively, an institutional criterion may be chosen by asking whether the research institution belongs to the public or private sector. But public research institutions are not necessarily confined to non-commercial research, while private ones may sometimes work for the public domain.

For the present model clause, it is suggested that the intention of the researcher and developer best distinguishes the two realms from each other: a commercial intention would be netic and/or biochemical composition of genetic resources, including through the application of biotechnology.

"Biotechnology" means any technological application that uses biological systems, living organisms, or derivatives thereof, to make or modify products or processes for specific use.

"Utilization for commercial purposes" for the purposes of this agreement means research and development that is aimed at producing marketable associated knowledge, including products and processes developed, and bringing it to the market, be it through intellectual property rights or sales or otherwise, at more than incremental cost of dissemination.

"Utilization for non-commercial purposes" means research and development that aims at enhancing knowledge about the accessed genetic resource, including products and processes developed therefrom, and making such knowledge publicly available and usable at no more than incremental cost for dissemination.

"Third party" means any person other than the recipient and the provider. Partners agreed under Clause 7 to be collaborators in the project, providers of auxiliary services in the project and employees of the provider or recipient are not regarded as third parties. that the knowledge and derived products and processes will be marketable and be brought to the market. By contrast, a non-commercial intention would be that the knowledge, products and processes – be they marketable or not – shall be made publicly accessible and usable at not more than incremental costs, thus feeding and enhancing the public domain. Incremental costs are understood to mean that the costs of publication of knowledge, but not the market value of the knowledge, may be charged to users.

# Clause 3 – SCIENTIFIC COLLABORATION AND CAPACITY BUILDING

Scientific collaboration and capacity building are possibly the most seminal kinds of benefit-sharing from R&D on genetic resources. Some model agreements list them as one of many other kinds of shared benefits. This is perfectly in order. Alternatively, as in the present model clause, they can be introduced as a separate clause and be placed at a prominent place at the start of the substantial provisions. This is especially advisable if a provider state requires scientific cooperation and capacity building as a basic precondition, and not only as a corollary of access. The clause may be deleted if the provider state and the researcher agree that the genetic resource shall exclusively be utilized by the researcher.

in a separate cooperation contract:

Involvement of local researchers in the projected R&D activities

Education and training for R&D

Provision of equipment for R&D and training in its use

Research funding and other support for local research institution(s) to conduct research on species collected as samples or the ecosystem from which they were collected

Others

(some or all forms of collaboration and capac-

3.1 The recipient shall collaborate with institu-

tions and persons from the provider state

when planning and implementing the project

that is the subject of this agreement. Such

collaboration shall basically take the following

forms, the details of which will be agreed on

Clause 3.1 stipulates the involvement of provider state researchers in the research and development activities, and other forms of collaboration and capacity building. Details of the collaboration are normally laid down in a separate research/collaboration agreement between the researchers of the provider and those of the user state. The basics may, however, also be included in the access agreement in order to enable the provider to enforce the provisions on a contractual basis. If the project does not involve collaboration with provider state researchers, the clause will be deleted.

Alternative:

required)

3.1 The recipient shall collaborate with the provider state's institutions and experts when

ity building to be deleted if no specification is

planning and implementing the project that is the subject of this agreement. The forms and details of the collaboration and/or capacity building shall be agreed upon by the parties in a separate cooperation agreement.

(The entire clause 3 may be deleted if no collaboration and/or capacity building is foreseen.)

# Clause 4 – ACCESS TO GENETIC RESOURCES

When negotiating access conditions, provider and user interests may differ at the outset. The provider state may aim at narrowing down the kinds, volume and location of genetic resources that shall be accessed but runs the risk that the researcher may try what is called forum shopping, i.e. approaching another state with more generous access conditions. In turn, the researcher will normally be interested in as free as possible a scope for acquisition but runs the risk of arousing mistrust on the provider side. The solution offered here is to leave the parties to negotiate the specifics of access. It includes, as one important element of building compromise, an option of stepwise specification.

	The recipient is permitted to access geic resources as follows:	The provider may consent to a rough description of the genetic resources but may require
(a)	Kinds of samples, including the kind of genetic resources, if known:	the recipient to give a precise definition of the kind(s) and number of specimens to be accessed and utilized <i>ex ante</i> . Such a detailed description can be annexed to the agreement. If this is not possible (for instance because the sample must first be screened), it is advis-
(b)	Number and quantity of samples:	able for the applicant to request the inclusion of a clause (such as paragraph 4.2) allowing for <i>ex post</i> submission of such information and, upon mutual agreement with the provider, defining a reasonable timeline to do that. To be on the safe side vis-à-vis time-
(c)	Geographical location of collection:	lines, it may be preferable for the applicant to have the alternative formulation of paragraph 4.1 inserted to win more time than the provider may allow if a date is specified.  The provider may be more willing to agree to a less broad description of the sample if inter-
(d)	Time period for collection:	nal researchers participate in the research project.
	e details may be laid down in an annex to agreement.)	
with san	The recipient shall notify the provider, hin a reasonable time after collection of the hiples, of the kind of genetic resources the ipient intends to utilize.	
4.2	ernative: The recipient shall within [time iod to be specified by the parties] after col-	

lection of the samples notify the provider of

the kinds of genetic resources the recipient intends to utilize. The provider may within \_\_\_\_ weeks [to be specified] raise objections, in which case the parties will seek agreement on the kinds of genetic resources that the recipient is allowed to utilize.

4.3 The costs of accessing the genetic resources shall be borne by the recipient.

# Clause 5 – MOVEMENT AND DEPOSIT OF THE ACCESSED GENETIC RESOURCES

While provider states sometimes prefer that the genetic resources are utilized within their territory, it is normally in the interest of the researcher to be able to conduct R and/or D in his/her home facilities. When negotiating this issue, parties should be guided by considerations about how the best R and/or D results can be achieved, keeping in mind that local researchers may wish to be substantially involved.

5.1 The recipient is permitted to move the accessed genetic resources abroad to his/her facilities and to the facilities of collaborators declared in accordance with Clause 7.2 of this agreement.

#### Alternative 1:

5.1 The recipient is permitted to utilize the genetic resources accessed only in the provider state.

#### Alternative 2:

5.1 The recipient will perform the following R&D activities in the provider state:

(delete what is not applicable)

5.2 The recipient shall deposit a sample of the accessed materials with a local collaborating institution.

5.3 The recipient shall deposit a sample of the accessed genetic resources with a local repository.

(to be deleted if the provider does not require the recipient to deposit samples) Clause 5 introduces alternative approaches how to deal with the question of transfer of the accessed genetic resources to the researcher's home country. If the transfer is agreed, the relevant clause constitutes what is often termed the material transfer agreement (MTA). This MTA is only concerned with moving the sample geographically. It does not already allow for the transfer of the material to third parties at this point (see Clause 7 for further information on this matter).

Clause 5 also addresses the question whether a sample of the accessed material shall be deposited with the collaborating institution – which will be the case if research collaboration is foreseen – and/or with a local repository if one exists in the provider state.

See further Clause 8 concerning the deposit in collections at a later stage of utilization.

# Clause 6 – UTILIZATION OF THE ACCESSED GENETIC RESOURCES

The researcher will have an interest in entitlement to R&D. This corresponds to the general interest of mankind, including also of the provider state, in increasing general knowledge about biological diversity. On the other hand, the provider state will wish to ensure that it receives a share of the benefits – non-commercial as well as commercial ones – that may be drawn from the genetic resources. One way to ensure this is to limit the kinds of utilization of the accessed genetic resources that are allowed. Although such control over the utilization is not mentioned in the NP, it is implied in the powers for regulating access. Given this situation, it is up to the parties to negotiate a mutually agreeable solution. It is submitted that the recipient should be given unlimited leeway for non-commercial R&D, but that conditions should be agreed concerning commercial intentions. However, the parties may also agree that R&D shall be unlimited, including also commercial intentions. This can be in the interest of the provider state if the R&D cooperation is well designed.

6.1 The recipient is permitted to conduct any kind of research and development on the accessed genetic resources, also including educational activities, notwithstanding a non-commercial or commercial intent.

#### Alternative 1:

6.1 The recipient is permitted to conduct any research and development on the accessed genetic resources, including educational activities, but for non-commercial purposes only.

#### Alternative 2:

6.1 The recipient is permitted to conduct the following R&D on the accessed genetic resources, including educational activities, for non-commercial purposes:

(delete the non-applicable option)

- 6.2 The recipient shall without delay inform, and in good faith renegotiate this agreement with, the provider if the intent of the agreed purpose changes from non-commercial to commercial.
- 6.3 The recipient is permitted to conduct research and development of the accessed genetic resources for commercial purposes:

Specifications, if deemed necessary (e.g. application for patenting):

(delete if not applicable)

The sovereign rights of provider states to regulate access to their genetic resources imply that the provider somehow determines the allowed research and development (or utilization in terms of the NP and this agreement). The extent to which the agreement leaves broad space or narrows it down is a matter for negotiation, of course. According to Article 8 (a) NP, provider states shall facilitate the utilization by allowing for a broad range of research and development activities if the research and development is aimed at non-commercial purposes. The parties may, however, also agree that the scope of utilization shall enable commercial intentions, such as, for instance, application for the patenting of some research or development results. A third option is that the original non-commercial intent subsequently changes to a commercial intent, in which case the agreement must be renegotiated. Clause 6 provides these options.

Clause 6 does not propose any timeline for the envisaged utilization. Given the unpredictability of strict timing of R and/or D, any determination would be prone to frequent additional negotiation and adaptation of the agreement.

# Clause 7 – TRANSFER OF MATERIAL AND KNOWLEDGE TO THIRD PARTIES AND COLLABORATORS

A distinction needs to be made between the transfer of material and related information to individual third persons and to the public at large. The first case is part of common exchange and interaction in the course of R&D activities; the latter is concerned with the publication of the research results. The first case is addressed in Clauses 7 and 9, the latter in Clause 10. The recipient will have an interest in being free to transfer the material and the research results according to his/her intentions and need, while the provider may wish to control this process in order to avoid the material and knowledge being used for purposes for which the provider did not give its consent. Clause 7 suggests a solution that allows the recipient room to manoeuvre and ensures that the third person is nevertheless bound to the conditions of the provider's consent.

7.1 The recipient may transfer to a third party the accessed genetic resources or parts thereof, provided that the third party shall be bound by the pertinent provisions of this agreement. The recipient shall notify such transfer to the provider.

#### Alternative:

7.1 The recipient shall not transfer the accessed genetic resources or parts thereof to any third party, save with the written prior informed consent of the provider.

(delete the option not adopted)

7.2 The provider permits the recipient to transfer the accessed genetic resources or parts thereof to collaborating researchers for the purposes of joint research and/or development on those resources. The collaborators include those listed below. If others are subsequently invited, the provider shall be notified of their identity.

(list the collaborating researchers)

7.3 The recipient shall be held accountable for any actions of collaborating scientists in violation of the pertinent provisions of this agreement.

(delete if not applicable or not requested by the provider)

7.4 The recipient or the provider, respectively, shall be held accountable for any actions in violation of the pertinent provisions of this

Clause 7 describes the conditions under which the recipient is allowed to transfer the accessed genetic resources to third parties. Paragraph 7.1 introduces the so-called "viral licence clause" for such transfers. The viral licence concept means that the originally signed contract provisions between the provider and the recipient travel with the genetic material upon transfer to a third recipient and subsequent recipients; that is to say, the subsequent recipients are bound by the same obligations that were imposed on the (first) recipient. The provider is therefore reassured that the conditions which were agreed by the parties will be respected further down the transfer chain. This is an important clause given that, usually, provider states' legislation tends not to facilitate access to genetic resources for research purposes due to legal uncertainty regarding the transfer to third parties and the treatment of materials and knowledge produced from them by researchers.

As an alternative, the provider may insist that any transfer to third persons shall be subject to its explicit consent (alternative 1, Clause 7.1). Of course, such a clause complicates the research process and should be avoided if possible.

Partners in the research project can be treated differently from third parties, thus facilitating the transfer of the accessed genetic resources among the project participants. In this case, the recipient as lead researcher takes responsibility for ensuring that the pertinent provisions of the agreement are respected by partners without them becoming formal parties to the agreement (Clause 7.2)

agreement by providers of any subsidiary services commissioned by either of them for the implementation of the project.

7.5 Paragraphs 7.1 to 7.4 apply accordingly to the transfer to third parties or collaborating researchers of results of research and development on the accessed genetic resources.

(delete if not applicable or not requested by the provider)

and 7.3). If the recipient is held accountable in such cases, she/he will be able to seek redress from the partner according to their contractual relations.

*Important note:* Clause 7.3 may have farreaching implications for the recipient.

Clause 7.4 deals with the fact that in the implementation of the project the genetic resources may also be handed over to providers of subsidiary services mandated by the recipient and/or the provider and personnel employed by them. In such case the recipient and/or provider shall be responsible for ensuring that the provisions of the agreement are respected. If the recipient is held accountable in such cases, she/he will be able to seek redress from the service provider according to their contractual relations.

Clause 7.5 extends the viral clause and the responsibility of the recipient to the transfer of knowledge that has been generated in the course of the research and development process. This extension may create controversy. An argument against would be that the Nagova Protocol rejected claims by provider states to intellectual property rights in the information contained in their genetic resources. However, provider states may use their acknowledged rights to the genetic material to allow access only under the condition that they can influence the flow of knowledge produced from their genetic resources. Clause 7.5 follows this line, as does Clause 11.2 concerning the publication of research results based on accessed genetic resources.

*Important note:* Clause 7.5 may have farreaching implications for the recipient.

# Clause 8 – RECORD KEEPING AND REPORTING

The provider will wish to be informed about the progress of utilization of the accessed GR whilst the recipient may regard this as an additional bureaucratic burden. It is a matter for negotiation to find a viable compromise.

8.1 The recipient shall maintain records concerning the handling, storage and physical movement of the samples and be prepared to provide such records to the provider if requested.

(insert time period for storage of records)

8.2 The recipient shall furnish the provider, or the authority or person designated by the latter, with reports detailing the progress of the utilization and any commercialization occurring. The time of furnishing shall be every \_\_\_ (months, years) starting with \_\_\_\_ (date). The designated authority or person shall be

(delete paragraph if not pertinent or parts/sections that do not apply)

Clause 8 determines what records should be kept, how research progress should be documented and reports thereon submitted to the provider. In relation to the reporting duties, clause 8.2 provides the possibility that the addressee of the reports shall be the domestic researcher or research institution rather than the state authority.

# Clause 9 – BENEFIT SHARING THROUGH THE SHARING OF R&D RESULTS

The provider state may wish to have access to the results of R&D on the accessed genetic resources even if the R&D is not embedded in a close R&D collaboration, and even if the R&D results will be published later on. Privileged access of this kind may be sought as one way of sharing non-commercial benefits, or as a means to check whether parts of the knowledge are suited to being commercialized. Access to the R&D results can be provided by imposing reporting duties on the recipient, as suggested in Clause 9.

- 9.1 The recipient shall furnish the provider, or the authority or person designated by the same, with the results of the research and development on the accessed genetic resources and provide assistance in their assessment or interpretation as reasonably requested.
- 9.2 The research and development results shall be furnished \_\_\_\_ (weeks, months) prior to publication. The provider shall ensure that the knowledge remains undisclosed to third parties until the recipient publishes the results as allowed and required under Clause 12.
- 9.3 The recipient shall furnish the provider or the authority or person designated by the latter with a copy, scan or freely accessible electronic link of any publication based on the utilization of the accessed genetic resources.

(insert name and address of authority or person if applicable)

9.4 Clauses 9.1 to 9.2 shall apply to results from research and development agreed for non-commercial and commercial purposes.

#### Alternative:

9.4 Clauses 9.1 to 9.2 shall apply to results from research and development agreed for non-commercial purposes only.

Clause 9 grants the provider privileged access to the results and offers further explanation. A promise can be made to provide this access even before publication of the results. In that case, the results must be kept confidential by the provider in order not to detract from their publication.

Alternatively, the provider may agree that the recipient shall only inform the provider once the results have been published.

Clause 9.4 specifies whether R&D results shall be furnished if obtained from non-commercial and commercial, or only from non-commercial R&D.

# Clause 10 - INDICATION OF ORIGIN AND JOINT **PUBLICATION OF R&D RESULTS**

Clause 10 shall ensure that the origin of the genetic resource is made known and the contribution of scientists from the provider state is acknowledged.

10.1 In any publication of research and development results, the recipient shall indicate the provider country as the source of the genetic resources and any information that is relevant inforced by being made a clause of the agreefor the identification of the permit and/or agreement.

10.2 In any publication of research and development results, the recipient shall acknowledge the role of local scientists, and, where such scientists substantially contributed to the result, their (co)authorship.

The indication of origin and acknowledgment of collaboration is frequent practice in R and/or D communities in any case, but is rement.

# Clause 11 – BENEFIT SHARING THROUGH STORAGE OF ACCESSED GENETIC RESOURCES

Towards the end of the R&D project, the recipient may wish to store the genetic resources and related information in an appropriate collection. The provider state may, like any other state, have access to the collection and thus have a share in the benefit of storage in a publicly accessible collection. But it may wish to allow the storage only if the collection has practices in place that ensure that the information about the origin of the genetic resources and any conditions of the access agreement are respected. Clause 11 suggests a viable solution in that situation.

- 11.1 The recipient is entitled to deposit the genetic resources in a public collection and inform the provider about the destination of the sample. The public collection must be one that can be trusted to abide by the access conditions of this agreement.
- 11.2 The recipient has an obligation to inform the collection of the origin of the genetic resource and of any conditions of utilization laid down in this agreement.

Clause 11 allows the storage of the material and related knowledge in collections, but the collection must be one that can be trusted to abide by the access conditions of the provider state. This is ensured if the collection is registered and supervised according to Article 5 of Regulation (EU) No. 511/2014.

The recipient is under the obligation to inform the collection accordingly.

# Clause 12 - PUBLICATION OF R&D RESULTS

The provider will, like any other institution or person, have access to the public domain of knowledge on genetic resources, including public or private data bases and other publication media. By consenting to the publication of the R&D results and the sequencing information, the provider simultaneously contributes to the enhancement of the public domain, thereby providing a service for the global public. This is very much in line with the numerous provisions of the CBD that aim at the generation and exchange of information for the sake of the conservation and sustainable use of biodiversity, such as, e.g., Article 17 CBD. If the parties agree that, insofar as the knowledge can be commercialized or may be further utilized for commercial purposes, the provider may want to prevent users of the knowledge from doing so without its prior consent. Clause 12 offers a solution also taking into account that publication media such as data bases may not (yet) provide the possibility of tracing knowledge back to provider states and their access conditions.

12.1 Insofar as according to Clause 6.1 the utilization of the accessed genetic resources is not restricted in terms of non-commercial or commercial intention, the recipient has discretion to decide whether, how and when to publish the results of research and development on the accessed genetic resources.

#### Alternative:

12.1 Insofar as according to Clause 6.1 Alternatives 1 or 2 the utilization is aimed at noncommercial purposes only, the recipient is obliged to publish the research and development results.

12.2 In the case of Clause 12.1 Alternative the recipient shall earmark the research and development results providing that they shall not be used for commercial purposes unless the prior informed consent of the provider has been sought. The recipient shall make reasonable efforts to this effect if such earmarking is not offered by a public data base or other publication medium.

(to be deleted if parties agree not to restrict the use of public domain knowledge)

12.3 The provider shall not hold the recipient accountable for any actions committed by third parties who utilize any research and development results that have been published or disclosed in accordance with Clauses 10.1 and 10.2.

This clause enables parties to specify terms for the publication of R&D results. The publication is a matter for the recipient's decision if no restriction as to non-commercial or commercial intent was agreed. If the parties agree on utilization for non-commercial purposes only, this imposes an obligation on the recipient to publish the results and on the provider to accept this.

However, the provider may wish to benefit from eventual commercial uses by third parties of the published knowledge. In that case, the provider may wish to oblige the recipient to earmark the knowledge in its publication to the effect that that any commercial utilization requires the provider's prior consent. Such earmarking could be done through a footnote to a publication, a notice in a data base, or else.

Of course, this comes with new challenges not only for the recipients, but also for databases. As some of them may not be willing to let the restriction travel with the data, the agreement opens up the possibility that the recipient's burden is reduced to a due diligence duty (Clause 12.2, 2<sup>nd</sup> sentence).

In any case, the recipient should be freed from liability for unlawful utilization of the published R&D results by third parties (Clause 12.3).

Clause 12.4 asserts the recipient's right to come back to the provider to renegotiate terms.

12.4 The obligations under Clauses 12.1 – 12.2 shall not prejudice any rights of the recipient resulting from renegotiation of this agreement permitting him/her to utilize accessed genetic resources for commercial purposes.

# Clause 13 – PERMITTED COMMERCIALIZATION

Insofar as utilization for commercial purposes was agreed between the parties, the types of commercial gain that are allowable still need to be specified. The provider may be interested in narrowing down the range of commercialization, while the recipient will wish to have a margin of discretion. Clause 13 attempts to enable amicable solutions. The determination of what kinds of commercialization shall be allowed is also a precondition for an appropriate sharing of commercial benefits, which is addressed in Clause 14. As commercialization normally requires that the knowledge has not previously been publicly available, provisions on confidentiality also need to be laid down.

13. 1 Insofar as according to Clause 6.2 or 6.3 the recipient is allowed to utilize the accessed genetic resources for commercial purposes, she/he is free to choose any kind of commercialization. The provider must be kept informed in accordance with Clause 8.2.

#### Alternative 1:

13.1 The recipient may commercialize research and development results in the following ways:

Specify as agreed, e.g. application for patenting, sales of bioparts, sales of bioinformation.

#### Alternative 2:

13.1 The recipient may commercialize research and development results only upon prior consent of the provider.

13.2 Insofar as according to Clause 6.2 or 6.3 it was agreed that the recipient may utilize the accessed genetic resources for commercial purposes, the recipient is entitled to keep the research and development results confidential.

13.3 The recipient is at any time entitled to publish results from research and development that was allowed for commercial purposes.

#### Alternative:

13.3 The recipient is entitled to publish results from research and development that was allowed for commercial purposes only with the consent of the provider.

Clause 13.1 offers alternatives as to the range of commercialization the recipient may undertake.

While it will be common practice for the recipient who is aiming at commercialization to keep R and/or D results secret, Clause 13.2 stipulates this as his/her right.

However, the parties may also agree that R and/or D results can be published even in a context of commercialization. Clause 13.3 offers alternative in that regard.

Clause 13.4 ensures that agreement to commercialization does not waive the obligations under Clauses 9 and 10 to share research and/or development results, indicate origins, and acknowledge contributions of local scientists 13.4 The obligation to share benefits according to Clauses 9 and 11 remains applicable in either case of Clauses 13.1 to 13.3.

# Clause 14 – SHARING OF COMMERCIAL BENEFITS

Clause 14 determines the sharing of benefits in cases of commercial utilization of the accessed genetic resources. It covers those forms of proprietary utilization that were agreed upon between the Parties according to Clauses 6.2 and 6.3, and also forms of proprietary utilization that were not agreed and undertaken in breach of Clause 6.1.

(The entire Clause or some of its paragraphs can be deleted, if not applicable.)

14.1 Any application to obtain intellectual property rights for R&D results shall be filed jointly with the provider or an institution or person named by the provider. For this purpose, the provider and the recipient will agree in due time on the relevant details of such filing, e.g. sharing of costs and revenues.

#### Alternative:

14.1 The recipient is entitled to apply for any intellectual property rights notwithstanding the obligation to share monetary revenue according to Clause 14.3.

14.2 The recipient agrees to pay an up-front compensation of \_\_\_\_ (amount to be specified) to the provider if the recipient utilizes the accessed genetic resources for commercial purposes. The payment is due to the provider within \_\_\_ months (term to be specified) after agreement on the kinds of genetic resources to be utilized has been reached under Clauses 6.2 or 6.3. The payment shall be transferred to the following account of the provider:

(This clause is to be crossed out if not applicable.)

14.3 The recipient shall share with the provider in a fair and equitable way any monetary benefits obtained from the utilization of the accessed genetic resources according to Clauses 6.2 or 6.3, or related research and development results, for commercial purposes.

14.4 The share shall be determined by further negotiations between the Parties to this agreement.

In cases of utilization of the accessed GR for commercial purposes, the recipient has to share with the provider in a fair and equitable way any monetary benefits obtained there from.

Clause 14.2 provides for the possibility of an up-front payment. It is suggested that such payment shall preferably not be agreed, because at the negotiation stage of the agreement, the economic value of the genetic resources is unknown.

While this clause may therefore be crossed out, it is compulsory to regulate an ex post compensation. The Parties may either decide to determine a posteriori the share of benefits by further negotiation (Clause 14.4) or to determine a priori the share (in percentage) of the revenue from the sales of the products or processes based on the accessed genetic resources (14.4 Alternative). This clause thus establishes the possibility for an ex ante compensatory liability scheme.

Clause 14.5 goes further, imposing on the recipient the obligation to pay a share of monetary benefits in cases where proprietary utilization of the accessed genetic resources has been undertaken with no prior informed consent of the provider (if this would be required under the provider's legislation), in breach of the agreement. For such cases of breach, the Parties are required to define a priori the percentage of the share.

Alternative:			
14.4 The share shall be percent of the revenue from sales of the production.			
sources. It shall be paid on the basis of a nancial report to be sent to the provider or a			
of any year of any revenue generation to the			
account designated by the same.			
(insert authority and account details if appli-			
cable)			
14.5 If the recipient utilizes the accessed ge-			
netic resources or utilizes the associated ge-			
netic knowledge for commercial purposes			
without being entitled to according to Clauses			
6.2 or 6.3, and therefore in breach of the con-			
ditions of this agreement, he or she must			
share with the provider any monetary benefit			
obtained from such utilization or use. The			
share shall be per cent of the			
revenue from sales of the product or process			
based on the accessed genetic resources. It			
shall be paid on the basis of a financial report			
to be sent to the provider or an authority des-			
ignated by the latter in due time upon request			
by the latter.			
(insert authority and account details if appli-			
cable)			

# Clause 15 – OTHER LAWS TO BE RESPECTED

The Clause brings the recipient's attention to the fact that in the course of sampling, utilizing, and moving of the genetic resources she/he might be confronted with certain domestic legal requirements protecting a range of public interests such as human health, the environment, or fiscal concerns.

15.1 The recipient shall ensure that the collection, storage, transfer, utilization, and exportation of the genetic resources complies with all applicable laws of the provider state relating to the protection of human health and the environment, taxes, customs and any other concern.

15.2 The recipient shall, if it has been established that the access has caused or is likely to cause adverse impact on any species or population or any ecosystem, discontinue the collection and removal of the materials at his or her cost. The provider state's legislation may stipulate further obligations to remedy, mitigate or prevent such impact.

# Clause 16 – LIABILITY TO INDEMNIFY THE PROVIDER AND PREVENT DAMAGE

There may be instances where damage is caused by the recipient to third persons while accessing GR or utilizing the accessed GR within the provider country, such as, for instance, when collecting material or undertaking R&D activities. In that case the recipient's liability is governed by the provider state's legislation. Insofar as the provider state is made liable for the recipient's conduct, the recipient should be obliged to release the provider from any liability incurred by the provider itself.

Parties to the contract may also suffer damage due to breach of contractual duties, for instance if the provider delays the procedures or the recipient fails to report or share research results. The model clauses do not establish rules on compensation for this type of damage because this would be hard to negotiate and would only create mistrust between the parties. Instead, in Clause 16.2 the two parties affirm that they will take their duties seriously. In any event, Clause 17.3 provides the option of terminating the agreement. In addition, the national liability regimes of the provider and user state may be invoked if applicable in accordance with the general rules on conflict of laws.

16.1 The recipient's liability for any damage caused by taking, utilizing and freely disposing of genetic resources within the provider country is governed by the provider state's legislation. The recipient indemnifies the provider against any liability for such damage.

The mutual obligation to act bona fide in implementing the agreement is established, without however providing for sanctions other than those that can be obtained by enforcing the agreed clauses through court action.

16.2 The provider and recipient undertake to honour their obligations under this agreement and any other duty that is relevant for the implementation of this agreement in a manner that does not result in delay, losses or any other inconvenience for the other party.

# Clause 17 – TIME AND TERMINATION OF AGREEMENT

As the access agreement is concerned with an R and/or D project, a date of termination should be agreed allowing for flexibility according to the project progress. Provisions are also needed on termination upon breach of the agreement.

17.1 This agreement shall be valid for a period of \_\_\_\_\_ [insert the number of years of the agreement's validity] years from the date of its execution [and shall be automatically renewed for further \_\_\_\_ [insert the number of years of automatic renewal] years, unless otherwise agreed by the parties.

17.2 The rights and obligations contained in Clauses 8, 9, 10, 14.3, 14.4, 14.5, 16.1 shall survive the expiration of this agreement.

17.3 This agreement may be terminated by either party at any time subject to prior written notice of \_\_\_\_\_ [insert the duration] to the other party, for material breach of the agreement, or if either party, subject to similar prior notice, informs the other party of its intent to terminate the agreement and grounds for such termination

17.4 If the termination is due to a breach by the recipient of this agreement, the recipient shall return to the provider, at his/her cost, any materials received and research results obtained. Clause 17.3 applies in this case.

17.5 If the termination is due to a breach by the provider of this agreement, the recipient may keep, and have the right to use for further research and development, any materials and research results received. Clauses 6, 8, 10, 12, 13, 14.3, 14.4, 14.5, 16.1 shall survive the termination of the agreement.

17.6 The recipient shall not assign any of the recipient's rights under this agreement to any person upon termination of this agreement.

Termination provisions define circumstances under which the contract may come to an end. The contract may expire naturally or through premature termination by either party. The provisions also determine what happens to the parties' rights after the contract has expired. Some obligations and rights must survive the expiry. Depending on the cause of termination, the material and research results must be returned to the provider or may be kept by the recipient.

# Clause 18 - DISPUTE RESOLUTION

Different views may arise between the parties concerning the interpretation and implementation of provisions of the access agreement. In such cases a dispute resolution mechanism should be available to solve the issue. Clause 18 sets out a procedure ranging from informal to more formal steps.

- 18.1 No party shall, in case of a dispute arising from this agreement, commence court or arbitration proceedings (except proceedings for urgent interlocutory relief) other than in full compliance with this Clause.
- 18.2 A party to this agreement claiming that a dispute has arisen under or in relation to this agreement must serve the other party with a written notice specifying the nature of the dispute, on receipt of which the dispute resolution shall forthwith begin.
- 18.3 Any dispute arising from this agreement shall be resolved expeditiously, primarily by negotiation in good faith, failing which the parties shall engage in formal dispute resolution techniques.
- 18.4 If the dispute is not resolved by negotiation within \_\_\_\_\_ [insert the duration] [days] from the day of receipt of the notice by the party therewith served, the parties shall choose dispute resolution by a neutral third-party arbitrator, to be mutually agreed. If no agreement can be reached within 6 months, the parties shall ask the ABS Clearing House pursuant to Article 14 NP to nominate a person. That person shall be regarded as the agreed arbitrator.
- 18.5 The arbitrator shall determine the procedure for arbitration. The decision of the arbitrator shall be final and binding.

According to Clause 18, dispute resolution shall proceed in the following steps:

- Written notice
- Negotiation
- Arbitration
- Court proceedings

# Clause 19 - LEGAL CLAUSES

Clause 19 contains formalities that need to be observed in order to ensure legal certainty. They range from the process of serving a notice via a good faith clause to the determination of the applicable national jurisdiction.

- 19.1 Any notice under this agreement may be served by hand delivery or by forwarding by prepaid post, return receipt requested, to the address of the party or to such other address as may be notified in writing by the party from time to time. In the case of service by post, it shall be deemed to have been received upon receipt. Notices may be served by recognized overnight courier, facsimile transmission, fax or e-mail and are valid if in fact received, as demonstrated by a valid transmission report or notification of delivery.
- 19.2 This agreement constitutes the entire agreement between the parties relating to the subject matter. The parties do not make any representations or warranties except those contained in this agreement.
- 19.3 If any provision of this agreement, or any part thereof, is unenforceable or invalid for any reason, the relevant provision or part will be deemed to be modified to the extent necessary to remedy such unenforceability or invalidity or, if this is not possible, then such provision or part will be deleted from this agreement, without affecting the enforceability or validity of any other provision of this agreement.
- 19.4 Any matters not stipulated in this agreement or/and clarifications in connection with the interpretation or execution thereof shall be discussed by the parties in good faith in pursuit of a reasonable and amicable solution.
- 19.5 This agreement may not be extended, cancelled or amended otherwise other than by a written agreement signed by the parties.

19.6	This agree	ement sha	all be construed	ana
enford	ced in acc	ordance v	vith and governe	d by
the	laws	and	regulations	of
			[insert	the

country having jurisdiction], without regard to its conflict of law principles.

Signed
on
by [Representative of competent authority of provider country]
on
by [Representative of the recipient institution]
on
by
[Head researcher]

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